# COUNTY OF CLEVELAND, NORTH CAROLINA

#### AGENDA FOR THE PLANNING BOARD MEETING

**January 23, 2018** 

6:00 PM

### **County Commissioners Chamber**

Call to order and Establishment of a Quorum

**Selection of Chair** 

**Selection of Vice-Chair** 

**Invocation and Pledge of Allegiance** 

# **Approval of Minutes**

Approval of Minutes from the 11-28-17 and 12-12-17 Planning Board Meetings

### **Cases**

Case 18-01: Request to Rezone Property at 217 Blazer Street from Residential to General Business Conditional District

Case 18-02: Major Subdivision - Autumn Woods West

Case 18-03: Major Subdivision - Autumn Woods South

### **Miscellaneous Business**

Land Use Plan Update - Continued Discussion of Previous Comments and Isothermal Planning and Development Commission Presentation

## **Adjournment**

# COUNTY OF CLEVELAND, NORTH CAROLINA AGENDAITEM SUMMARY

selection of chair			
Department:			
Agenda Title:			
Agenda Summary:			
Proposed Action:			
ATTACHMENTS:			
File Name	Description		
No Attachments Available			

# COUNTY OF CLEVELAND, NORTH CAROLINA AGENDAITEM SUMMARY

selection of vice-chair			
Department:			
Agenda Title:			
Agenda Summary:			
Proposed Action:			
ATTACHMENTS:			
File Name	Description		
No Attachments Available			

# COUNTY OF CLEVELAND, NORTH CAROLINA

# **AGENDAITEM SUMMARY**

Min	Minutes				
De	partment:				
Ag	enda Title:	Approval of Minutes from the 11-28-17 and 12-12-17 Planning Meetings	g Board		
Ag	enda Summary:				
Pro	oposed Action:				
AT	TACHMENTS:				
	File Name	Description			
	11-28-17_PB_Minutes.pd	df 11-28 Minutes			
	12-12-17_PB_Minutes.pd	odf 12-12 Minutes			



# **CLEVELAND COUNTY PLANNING BOARD**

# Cleveland County Administrative Building – Commission Chambers 311 E. Marion Street, Shelby, NC November 28, 2017 - 6:00 p.m.

Present: Absent: Others:

Max Hopper, Chairman N/A Chris Martin, Senior Planner Tom Spurling, Vice-Chairman Henry Earle, County Planner

Susan Scruggs Anna Parker, Administrative Assistant

Charles Christenbury Jacqueline Harmon, Applicant

Darryl Crawford Terry Conner

Ronnie Whetstine Brett Hanna, Atty. for Solar Farm Lucas Shires Parker Sloan, Mgr. of Solar Farm

Marvin Crawford

Tom Rollins
David Matheney
Timothy Hullett

Scott Dadson, IPDC Director

Steve Lockett, Director of Economic, Community and Workforce Development

### **CALL TO ORDER**

**Chairman Max Hopper** called the meeting to order at 6:00 pm.

### INVOCATION, PLEDGE OF ALLEGIANCE, AND ESTABLISH QUORUM

**Tom Spurling** led the Pledge of Allegiance, followed by the invocation. It was determined that a quorum was present.

### **APPROVAL OF 09-06-2017 & 8-22-17 MINUTES**

**Tom Spurling** made a motion to approve the 8-22-2017 minutes. It was seconded by Lucas Shires, and unanimously carried.

**Tom Spurling** made a motion to approve the 9-6-2017 minutes. It was seconded by Charles Christenbury, and unanimously carried.

### ROAD NAMING CASE 17-05 HUGHES LAKE RD AND CASE 17-06 MANDY LN

Petitioner: Thomas Breakfield

Location: Off of Bethlehem Rd. across from Hunters Field Way

**Chris Martin** stated that there were no issues with E-911 for these road names, as it will help lessen confusion for 911 as the lots are developed by Mr. Breakfield. These lots are in the Kings Mountain ETJ, therefore we will handle the road names but Kings Mountain will handle building and zoning permits. **Chairman Hopper** opened the public hearing at 6:05 pm for road name case 17-05 for Hughes Lake Rd. and there being no public comment, it was closed at 6:05 pm. **Chairman Hopper** opened the public hearing for road name case 17-06 for Mandy Lane at 6:05 pm for and there being no public comment, it was closed at 6:05 pm.

**Charles Christenbury** made the motion to accept the road name Case 17-05, Hughes Lake Rd. It was seconded by Susan Scruggs, and unanimously carried.

**Charles Christenbury** made the motion to accept the road name Case 17-06, Mandy Ln. It was seconded by Tom Spurling, and unanimously carried.

## **ROAD NAMING CASE 17-07 CUSTOMER FIRST DRIVE**

Petitioner: Clearwater

Location: Off of Plato Lee Rd.

**Mr. Martin** stated that there were no issues with E-911 for this road name. Clearwater is currently using the driveway for construction and they wish to name the drive to avoid confusion as well as to be prepared for future use.

**Chairman Hopper** opened the public hearing at 6:06 pm for and there being no public comment, it was closed at 6:06 pm.

**Susan Scruggs** made the motion to accept the road name Customer First Dr. It was seconded by Charles Christenbury, and unanimously carried.

### **RE-ZONING CASE 17-07: R to LI-CD**

Petitioner: McCraw Solar Location: 2624 Wood Rd.

**Mr. Martin** presented background information on the case to the Board. The northern portion of this parcel was re-zoned in 2015 to from Residential to Light Industrial-Conditional use. The Future Land Use Plan designates the area as Rural Residential. The applicant wishes to re-zone the remaining 58 acres portion of the parcel to add on to their solar farm. Requirements for the application, site plan, setbacks, screening, and decommissioning has been met by the applicant. **Chairman Hopper** opened the public hearing at 6:15 pm.

**Bret Hanna,** the legal representative for the applicant, was sworn in. He stated that the solar farm would retain the rural character of the property, will have a 20-25 year useful lifespan,

make good use of the property, and keep the property together in size. The decommission plan will ensure the property will resort to its original state.

**Chairman Hopper** inquired if the Decommission Plan would be extended to the previously zoned site and Mr. Hanna replied that it will be.

**Chairman Hopper** closed the Public Hearing at 6:20 pm as there was no more public comment.

**The Board** inquired about opposition at the previously re-zoned site. Mr. Hanna stated that opposition at that time was due to the visual impact and the fencing, which they are addressing now with screening. There were also concerns about damaging surrounding property, but he said the construction phase is relatively short and will not affect surrounding properties, and concerns for displacing fossil fuels.

**Lucas Shires** confirmed with the applicant that the screening height will be 6 feet. Mr. Hanna stated that there will be several species of trees at a variety of heights, but they will meet the 6 foot height requirement.

**Chairman Hopper** entertained a motion from the Board.

**Lucas Shires** made the motion to recommend approval of case 17-07 for re-zoning. It was seconded by Charles Christenbury, and unanimously carried.

#### **RE-ZONING CASE 17-08: R to GB**

Petitioner: Jacqueline Harmon

Location: E. Dixon Blvd. at Bethlehem Rd.

**Mr. Martin** stated the request is for 10 acres, along E. Dixon Blvd (Highway 74), at the intersection of Bethlehem Rd., below the Serenity Club. It is under the Corridor Protection Zoning District, which is 500 feet on either feet of the highway, and has some commercial uses.

Under current statute requirements, the request must be consistent with Land Use Plan. If it isn't then it must either be rejected or the Land Use Plan must be amended to accommodate the request. The Land Use Plan designates the area as a Commercial Node; therefore the petitioner's request is compliant with the Land Use Plan.

**Chairman Hopper** opened the Public Hearing at 6:30 pm. There was not Public Comment and the Public Hearing was closed at 6:31 pm.

**Charles Christenbury** made the motion to recommend approval of case 17-08 for re-zoning. It was seconded by Tom Spurling, and unanimously carried.

#### LAND USE PLAN

**Scott Dadson** stressed the importance of a good, comprehensive Land Use Plan that will help accommodate change. A 3-5 year plan update is recommended to anticipate changes. Self-auditing is important to do often, as well as gauging what is going on around you and having public interaction. Since IPDC is membership owned, which includes Cleveland County, bids will not be required if the County chooses to use their services.

**Steve Lockett** described the phases of development that they can assist with on the plan (see schedule attached to minutes prepared by IPDC):

- Phase I: Audit- Look at where we are with current the plan, maps, metrics, data, and records. It will deliver a report on where we are now compared to 2005, and acknowledge what is lacking and who to involve. It will take approximately 10 weeks, to be completed by County Staff with IPDC's assistance of about 100 hours.
- Phase II: Input- Public and stakeholder input process, a review of matters to include in LUP (including transportation plans, public facility plans, utility planning, public service delivery plans, capital planning and economic development), and compiling GIS and other data. This is estimated to take 12-16 weeks and 400 to 600 hours on IPDC's behalf.
- Phase III: Drafting the plan based on the reviews received, updating goals and objectives, and moving forward with a public (statutory) input process prior to any adoption. This is estimated to take 10-12 weeks and 300 to 400 hours on IPDC's behalf.

Steve Lockett said many of the concerns from the previous meeting's LUP discussion (see August 22, 2017 minutes) will be addressed in Phase I. There was discussion on whether or not Phases II & III could be completed by Staff and the Planning Board. Lucas Shires pointed out the amount of hours involved would be tremendous for Staff. Mr. Lockett pointed out that completing Phase I will provide options that the Board and Staff need to determine the scope of the work involved and make that decision. The public input component will also add greatly to the time involved. Ronnie Whetstine said that the Board of Commissioners and the Planning Department will need to look at the budget to have a better idea of what can be done and when it can be started. The general feeling of the Board was that we want a comprehensive plan, that we have a better start this time than last time, and that and audit will help plan for the future updates needed. Chairman Hopper and Mr. Lockett expressed that the new Bypass will also be a factor.

### **ADJOURNMENT**

	ATTEST:
Max Hopper, Chairman	Anna Parker, Administrative Assistant

There being no further business, Chairman Hopper adjourned the meeting at 7:23 pm.



#### CLEVELAND COUNTY PLANNING BOARD

# Cleveland County Administrative Building – Commission Chambers 311 E. Marion Street, Shelby, NC December 12, 2017 – 5:30 p.m.

Present: Absent: Others:

Max Hopper, Chairman Charles Christenbury Chris Martin, Senior Planner Tom Spurling, Vice-Chairman Susan Scruggs Henry Earle, County Planner

Darryl Crawford Anna Parker, Administrative Assistant

Ronnie Whetstine Lucas Shires

#### CALL TO ORDER AND ESTABLISH QUORUM

**Chairman Max Hopper** called the meeting to order at 5:20 pm. It was determined that a quorum was present.

### INVOCATION, PLEDGE OF ALLEGIANCE

**Tom Spurling** led the Pledge of Allegiance, followed by the invocation.

### **APPROVAL OF MINUTES**

There were no minutes to approve.

## MAJOR SUBDIVISION REVIEW CASE 17-09: AUTUMN WOODS PHASE 2

Petitioner: Vernon Baumrind

Location: Autumn Woods Drive, Parcel # 61351

Chris Martin presented background information on the subdivision. Vernon Baumrind is proposing 6 new lots at Autumn Woods Estates on Autumn Woods Drive, Parcel # 61351. The road is paved, there are 4" water lines (which can't sustain a fire hydrant), and there will need to be septic systems. The Mobile Home Park to the East does have a 6" water line if they need access to a fire hydrant in the future; they can look into that if necessary. Curbs or sidewalks are not required.

#### **Chairman Hopper** entertained a motion from the Board.

**Tom Spurling** made the motion for preliminary approval of the major subdivision at Autumn Woods. Ronnie Whetstine seconded the motion and it was unanimously carried.

### **MISCELLANEOUS BUSINESS**

There was no miscellaneous business.

# **ADJOURNMENT**

There being no further business, Chairman Hopper adjourned the meeting at 5:33 pm.

cer Administrative Assistant	

# COUNTY OF CLEVELAND, NORTH CAROLINA

# **AGENDAITEM SUMMARY**

Cas	se 18-01		
De	partment:		
Ag	•	to Rezone Property at 217 Blazer Street Business Conditional District	from
Ag	enda Summary:		
Pro	oposed Action:		
AT	TACHMENTS:		
	File Name	Description	
	18-01_Staff_Report_217_Blazer_Street_Rezoning.pdf	Staff Report	
	18-01_Zoning_Map.pdf	Zoning Map	
	18-01_LUP_217_Blazer_Street.pdf	Future Land Use Map	
	217_Blazer_Street_Site_Plan_Scan.pdf	Site Plan	

#### STAFF REPORT

To: Board of County Commissioners Date: January 19, 2018

From: Brian Epley County Manager

Via: Chris Martin, Senior Planner

Subject: Conditional Rezoning Case 18-01

<u>Summary Statement</u>: Williams and Twiggs Trucking is requesting to rezone Parcel 27384, at 217 Blazer Street, from Residential (R) to General Business-Conditional District (GB-CD) to be used for Williams and Twiggs Trucking.

<u>Review</u>: John Williams is the owner of Williams and Twiggs Trucking. In August, 2015, Mr. Williams bought the property at 217 Blazer Street and began grading the property for his trucking business. Mr. Williams currently uses this property to park six (6) semitrailer trucks. A zoning permit was not sought for this use.

In July 2017 a complaint was made about large trucks going up and down Oates Drive to Oak Grove Road. The property, being zoned Residential, is not zoned for what is referred to in the Cleveland County Unified Development Code (The Code) as General Freight Trucking, and is therefore in violation of the Code. Mr. Williams has requested that the land be conditionally rezoned to General Business so that he may keep his trucks on this property.

The area surrounding 217 Blazer Street is zoned both Residential and Restricted Residential and is comprised of mostly single family dwellings. To the southwest is some commercial property within Shelby's zoning jurisdiction and to the east there is some general business along Oak Grove Road. The land use plan designates this area and the surrounding area as Residential.

Per North Carolina General Statute 153A-341 the Board is required to craft a plan consistency statement giving explanation as to the Board's decision and how it relates to the land use plan utilizing one of the three below:

- A statement approving the proposed zoning amendment and describing its consistency with the Land Use Plan;
- A statement rejecting the proposed zoning amendment and describing its inconsistency with the Plan; or
- A statement approving the proposed amendment and declaring that this also amends the Plan, along with an explanation of the change in conditions to meet the development needs of the community that were taken into account in the zoning amendment.

Notice of the public hearing will be mailed to the property owner(s) and adjoining owners, and a sign posted on the property on January 16<sup>th</sup>, 2018. Legal ads will be published in the newspaper on January 24<sup>th</sup> and 31<sup>st</sup>, 2018.

#### Pros:

• Rezoning would allow the existing business to remain in its current location.

#### Cons:

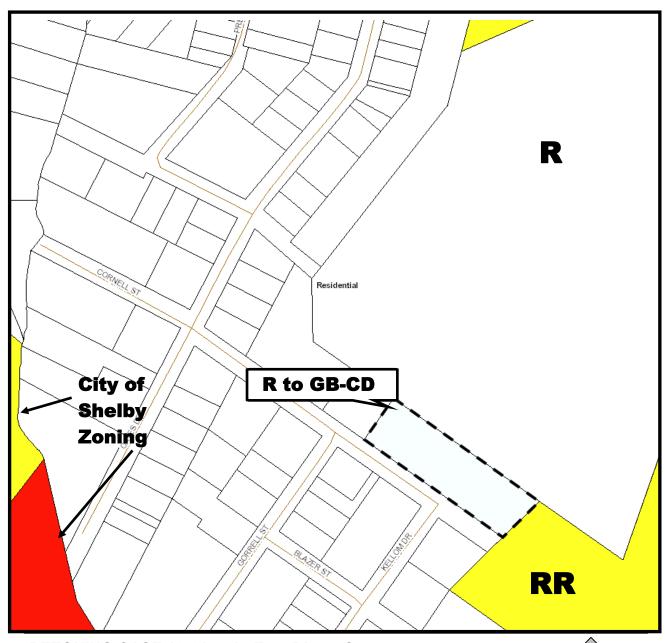
- Rezoning this parcel to GB-CD could be considered spot zoning.
- The Code defines General Business parcels as generally being located on arterial roads with the capacity to handle additional traffic. This parcel is not located on an arterial road.
- The land use plan identifies this area as future residential so rezoning this would be out of compliance with the land use plan.

### Fiscal Impact:

None

## Planning Board Recommendation:

The Planning Board will meet on Tuesday, January 23<sup>rd</sup>, 2018.



**REZONING CASE 18-01: 217 East Blazer Street** 

**Existing:** Residential

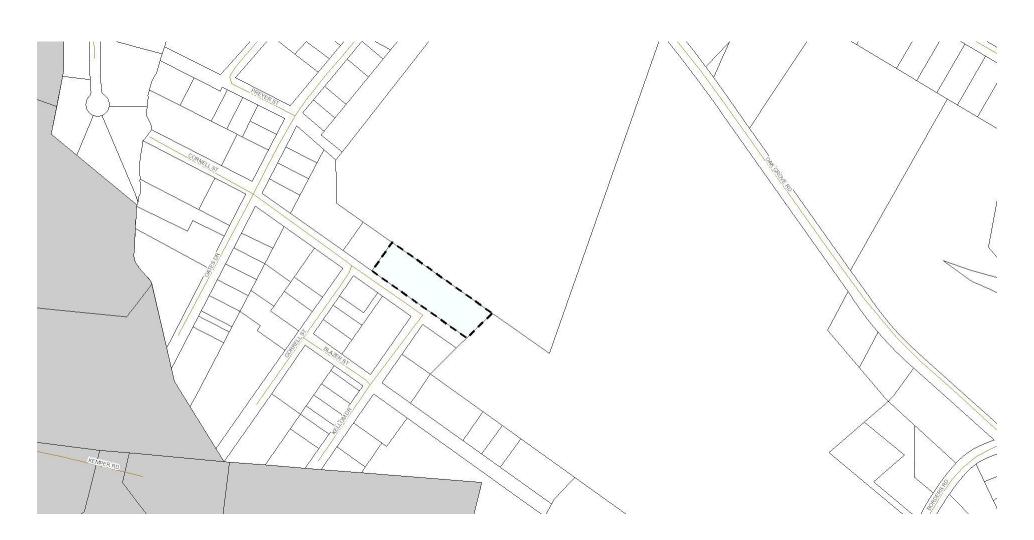
**Proposed: General Business-Conditional District** 

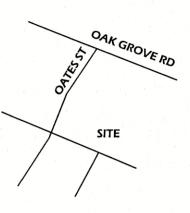
Planning Board Recommendation Public Hearing		January 23, 2018 February 6, 2018	
R	Residential	NB	Neighborhood Business
RR	Restricted Residential	GB	General Business
RM	Manufactured Homes & Parks	LI	Light Industrial
RA	Rural Agricultural	HI	Heavy Industrial

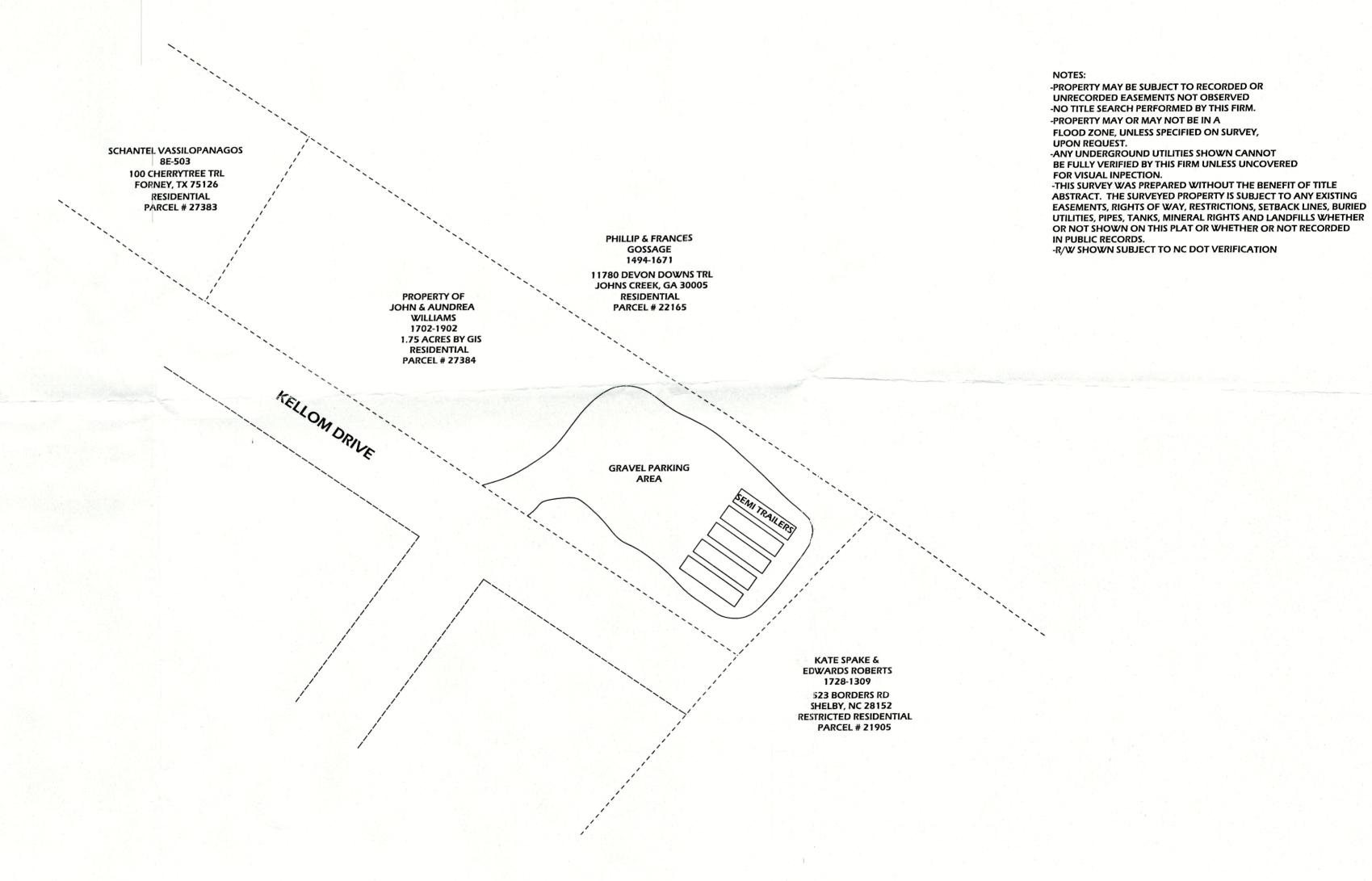
NORTH

# Case # 18-01 Re-Zoning: 217 Blazer Street: R to GB-CD Future Land Use Plan Designation









L-4992 SURVEYO

THIS PLAT IS A SITE PLAN ONLY. NO FIELD WORK HAS BEEN COMPLETED.

GRAPHIC SCALE - FEET

LAND OWNER: JOHN & AUNDREA WILLIAMS 2707 ELIZABETH AVE. SHELBY, NC 28150 PH:

JOHN & AUNDREA WILLIAMS

TWSP NO. SIX, CLEVELAND COUNTY, NC

27384 REVISIONS: SEPTEMBER 29, 2017 1" = 60' DRAWN BY: DJW JWILLIAMS.DWG

LEDFORD & WEST LAND SURVEYING & MAPPING, PLLC. 228 E. DOUBLE SHOALS ROAD

LAWNDALE, NC 28090 704-312-6039 JWSURVEYOR6@GMAIL.COM

# COUNTY OF CLEVELAND, NORTH CAROLINA AGENDAITEM SUMMARY

Case 18-02					
De	partment:				
Ag	enda Title: Case 18-02: Major Su	ubdivision - Autumn Woods West			
Ag	enda Summary:				
Pro	oposed Action:				
AT	ΓACHMENTS:				
	File Name	Description			
	18-02_Autumn_Woods_West_Staff_Report.pdf	Staff Report			
	Autumn_Woods_West_Major_Subdivision_Plat.pdf	Autumn Woods West Major Subdivision Plat			
	Section 12-171 Minimum Lot Size ndf	LIDO Minimum Lot Size			

#### STAFF REPORT

To: Planning Board Date: January 23, 2018

From: Chris Martin, Senior Planner

Subject: Case 18-02: Autumn Woods West

<u>Summary Statement</u>: Developer Vernon Baumrind has requested approval of Autumn Woods West, a major subdivision on Parcel 61351, at 159 Autumn Woods Drive.

Review: A plat has been submitted to divide Parcel 61351 and a portion of 7741 into twelve (12) parcels, along Autumn Woods Drive. Per Cleveland County Unified Development Ordinance 12-54 the Planning Board is tasked with approving/disapproving the preliminary subdivision plat. This is a redraw of a similar plat submitted that the Planning Board reviewed for its 12-12-17 meeting.

Infrastructure and road frontage has already been completed for this major subdivision. Each parcel is between 0.39 and 0.56 acres. The subdivided parcels will be serviced by Cleveland County water and the City of Kings Mountain will provide sewer services. The parcel is zoned Residential and is surrounded by Residential parcels on all sides.

#### Pros:

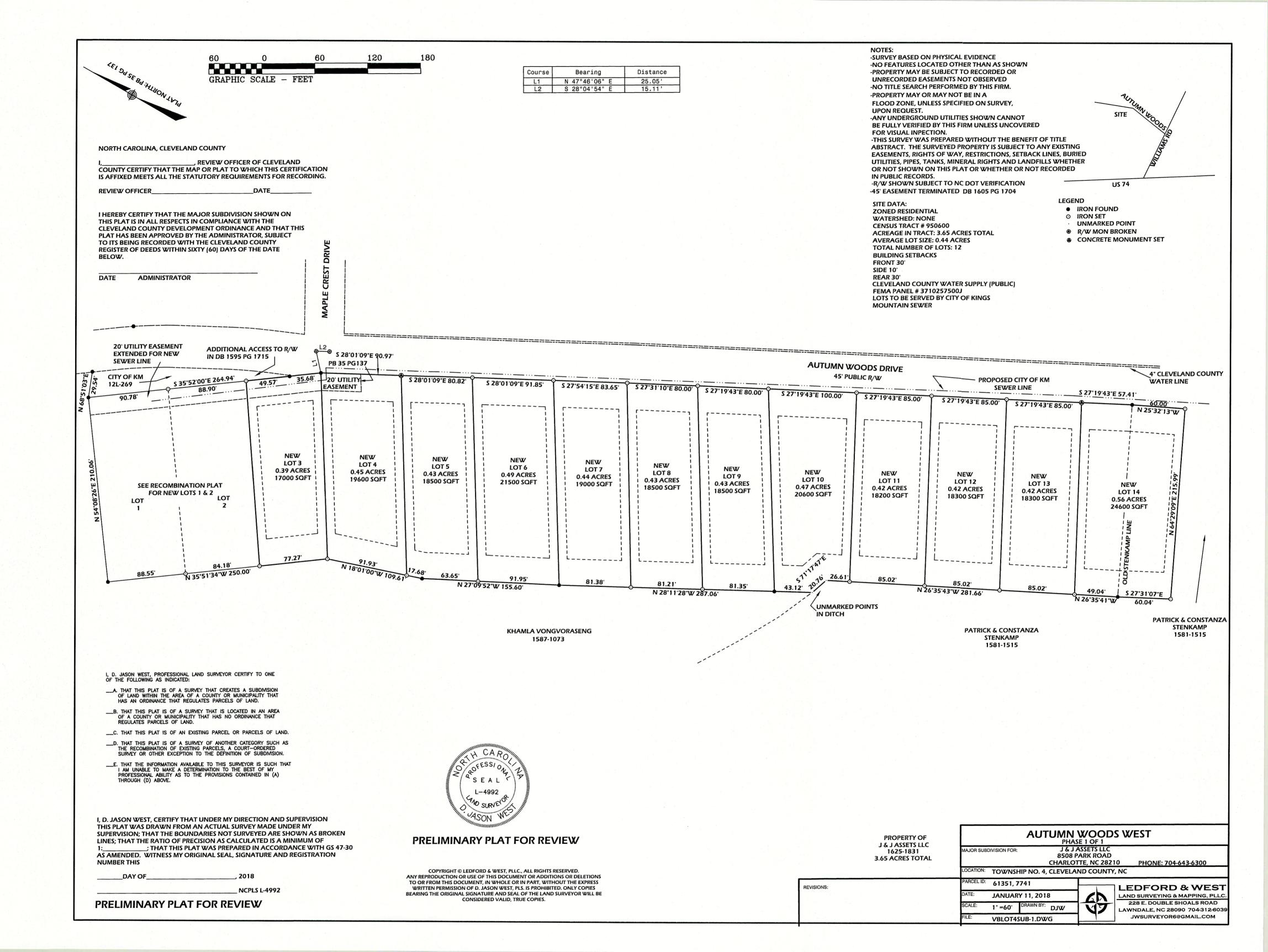
• Subdivision will allow the developer to obtain permits to begin building houses on the subdivided parcels.

### Cons:

None noted

#### Fiscal Impact:

None



#### Sec. 12-171. - Minimum lot size.

(a) Subject to subsections (b) and (c) all lots in the following zoning districts shall meet the following minimum area requirements:

District	Minimum Square Feet
RA	130,680 (3 acres)
RR	21,780 (½ acre)
R	21,780 (½ acre)
RM	21,780 (½ acre)
N-B	No Minimum*
G-B	No Minimum*
L-I	No Minimum
H-I	No Minimum

\*Except residential uses which require twenty-one thousand seven hundred eighty (21,780) square feet.

- R, RM, and RR district lots shall have a minimum width of eighty (80) feet at the building line and twenty-five (25) feet wide at the street right-of-way, and a minimum depth of one hundred fifty (150) feet. The RA district lots shall have a minimum width of one hundred twenty-five (125) feet at the building line and fifty (50) feet wide at the street right-of-way, and a minimum depth of one hundred fifty (150) feet.
- (b) Lots in the R, RM, and RR districts and lots in the NB district that are used for residential purposes that are served by both public water and sewer, shall have a minimum usable area of fifteen thousand (15,000) square feet, and the same width standards as above.

- (c) The minimum lot sizes set forth in this section are permissible only if and to the extent that adequate water and sewer facilities are or can be made available to serve every lot in accordance with the provisions of article XII of this chapter.
- (d) All rights-of-way or easements deeded or reserved shall be excluded when determining lot areas.

# COUNTY OF CLEVELAND, NORTH CAROLINA AGENDAITEM SUMMARY

Case 18-03				
De	partment:			
Ag	enda Title: Case 18-03: Major Su	ıbdivision - Autumn Woods South		
Age	enda Summary:			
	oposed Action:			
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
ATI	TACHMENTS:			
	File Name	Description		
	18-03_Autumn_Woods_South_Staff_Report.pdf	Staff Report		
	Autumn_Woods_South_Major_Subdivision_Plat.pdf	Autumn Woods South Major Subdivision Plat		
	Section_12-171_Minimum_Lot_Size.pdf	UDO Minimum Lot Size		

#### STAFF REPORT

To: Planning Board Date: January 23, 2018

From: Chris Martin, Senior Planner

Subject: Case 18-03: Autumn Woods South

<u>Summary Statement</u>: Developer Vernon Baumrind has requested approval of Autumn Woods South, a major subdivision on Parcel 61352, on Autumn Woods Drive.

<u>Review</u>: A plat has been submitted to divide Parcel 61352 into six (6) parcels, along Autumn Woods Drive. Per Cleveland County Unified Development Ordinance 12-54 the Planning Board is tasked with approving/disapproving the preliminary subdivision plat.

Infrastructure and road frontage has already been completed for this major subdivision. Each parcel is between 0.46 acres. The subdivided parcels will be serviced by Cleveland County water and the City of Kings Mountain will provide sewer services. The parcel is zoned Residential and is surrounded by Residential parcels on all sides.

#### Pros:

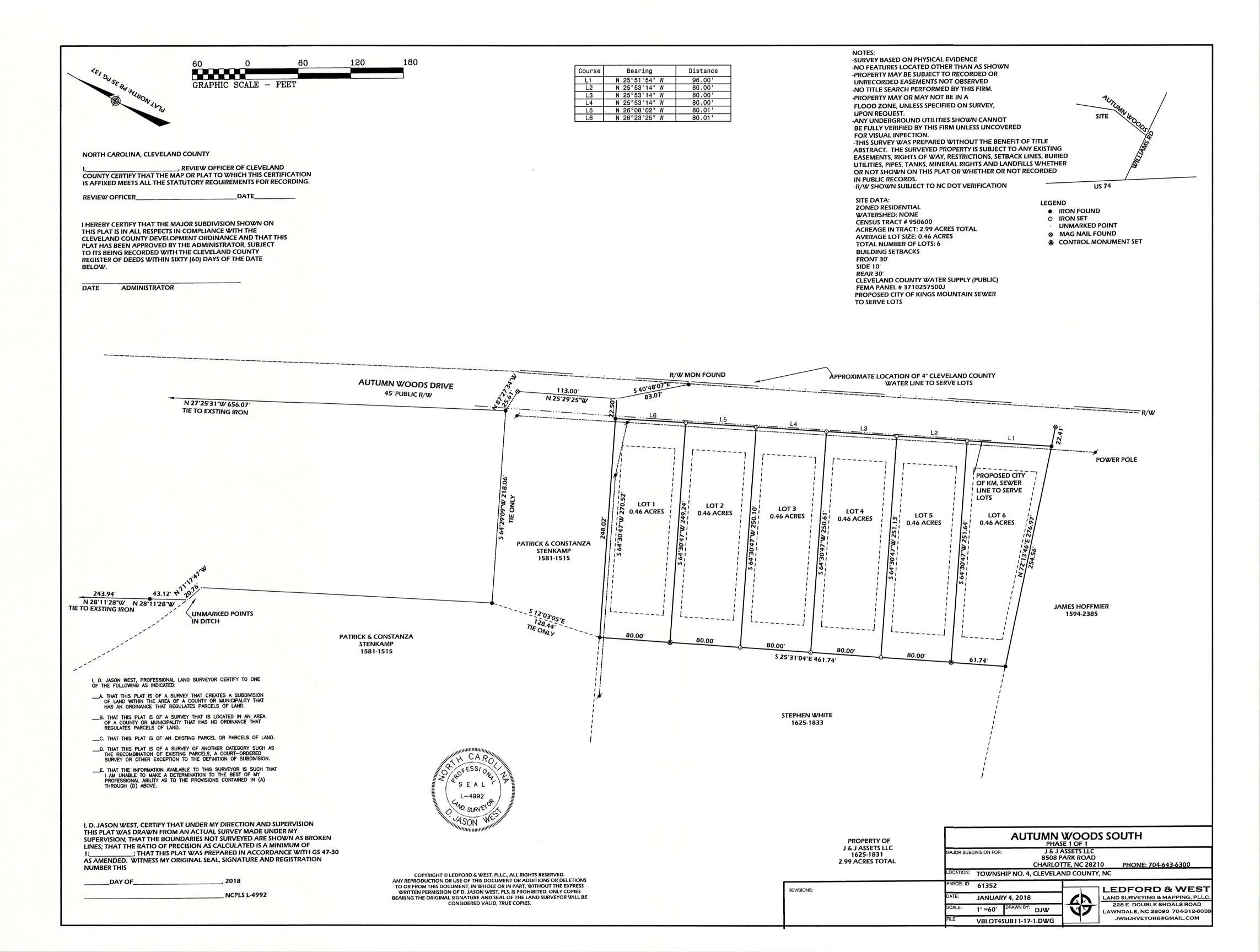
• Subdivision will allow the developer to obtain permits to begin building houses on the subdivided parcels.

#### Cons:

None noted

#### Fiscal Impact:

None



#### Sec. 12-171. - Minimum lot size.

(a) Subject to subsections (b) and (c) all lots in the following zoning districts shall meet the following minimum area requirements:

District	Minimum Square Feet
RA	130,680 (3 acres)
RR	21,780 (½ acre)
R	21,780 (½ acre)
RM	21,780 (½ acre)
N-B	No Minimum*
G-B	No Minimum*
L-I	No Minimum
H-I	No Minimum

\*Except residential uses which require twenty-one thousand seven hundred eighty (21,780) square feet.

- R, RM, and RR district lots shall have a minimum width of eighty (80) feet at the building line and twenty-five (25) feet wide at the street right-of-way, and a minimum depth of one hundred fifty (150) feet. The RA district lots shall have a minimum width of one hundred twenty-five (125) feet at the building line and fifty (50) feet wide at the street right-of-way, and a minimum depth of one hundred fifty (150) feet.
- (b) Lots in the R, RM, and RR districts and lots in the NB district that are used for residential purposes that are served by both public water and sewer, shall have a minimum usable area of fifteen thousand (15,000) square feet, and the same width standards as above.

- (c) The minimum lot sizes set forth in this section are permissible only if and to the extent that adequate water and sewer facilities are or can be made available to serve every lot in accordance with the provisions of article XII of this chapter.
- (d) All rights-of-way or easements deeded or reserved shall be excluded when determining lot areas.

# COUNTY OF CLEVELAND, NORTH CAROLINA

# **AGENDAITEM SUMMARY**

Land Use Plan Discussion				
Department:				
Agenda Title:	•		cussion of Previous Comments ent Commission Presentation	
Agenda Summa	ry:			
Proposed Action	n:			
ATTACHMENTS:				
File Name		Description		
Staff_Report_for_La	and_Use_Plan_Update_1-23-18.pdf	Staff Report		

#### STAFF REPORT

To: Planning Board Date: January 19, 2018

From: Chris Martin, Senior Planner

Subject: Land Use Plan Discussion

<u>Summary Statement</u>: Discussions will continue on the update to the 2005 Cleveland County

Land Use Plan

Review: At the August 22, 2017 Planning Board meeting, the Board and staff discussed the recommendation asked for by the Board of Commissioners on an update to the 2005 Land Use Plan. The Board discussed making the update a major or minor change and what each would entail. Several points were made including anticipation of the new 74 Bypass and its impact, addressing social benefits (parks, trails, etc.), protecting town and city gateways, and impacts from increasing economic development, among others.

At the November 28, 2017 Planning Board meeting, Scott Dadson, Director of Isothermal Planning and Development Commission, presented to the Planning Board of the need for a strong, comprehensive land use plan. Mr. Dadson described a three phase plan that IPDC could assist with, consisting of auditing, public and stakeholder input, and then drafting.

<u>Intended Outcome:</u> At this meeting the Planning Board should begin to craft a formal recommendation to the Board of Commissioners on the Land Use Plan Update.